Cleveland Parks & Recreation Plan



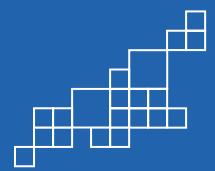


Prepared by: **OLIN**

with PROS Consulting, DesignExplorr, OHM Advisors, Rhonda Crowder and Associates, ThirdSpace Action Lab, Neighborhood Connections, ETC Institute, IG Global

Solutions, and Larry Weaner Landscape Associates



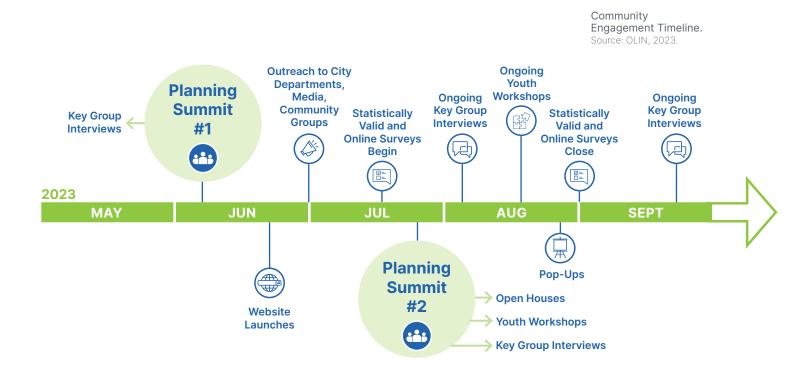


Community Needs Assessment

INTRODUCTION

The process of developing this Parks and Recreation Plan included a number of opportunities for residents, advocates, and elected leaders to provide input. The goal of these touch points was to foster dialogue among the widest possible audience to cultivate a shared vision for the future of Cleveland's parks and recreation facilities.

This knowledge was critical to creating a plan that will guide city decisions for the next 15 years.



1,500+

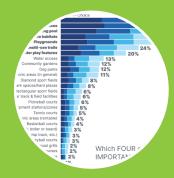
POINTS OF ENGAGEMENT



555
Online Survey
Responses



95+
Youth Workshop
Participants



528Statistically Valid
Survey Responses



80+Pop-Up
Attendees



150+
Open House
Attendees



68

Neighborhood

Meeting Participants



35+
City & Community
Group Interviews

ENGAGEMENT BY THE NUMBERS

COMMUNITY NEEDS ASSESSMENT

To inform the future of parks and recreation in Cleveland, this Community Needs Assessment summarizes the biggest park and recreation needs identified by residents, community groups, partner organizations, and city leadership and how well they think the current system is meeting those needs.

In addition to talking with City leadership and staff, Clevelanders were invited to share their opinions during the summer of 2023 in a variety of ways:

- · a statistically valid survey of residents
- open houses
- youth workshops
- pop-ups at existing community events
- a website and online survey
- meetings with local neighborhood groups and organizations

The variety of engagement formats spanned geographic, language, and other accessibility barriers to capture as great a diversity of voices as possible, particularly from those traditionally disengaged from the planning process.

The multiple methods of engagement highlighted areas of agreement—those recurring needs and themes that are most important to residents—and areas of disagreement that may indicate disparities that could inform different priorities for different planning regions.

STATISTICALLY VALID SURVEY

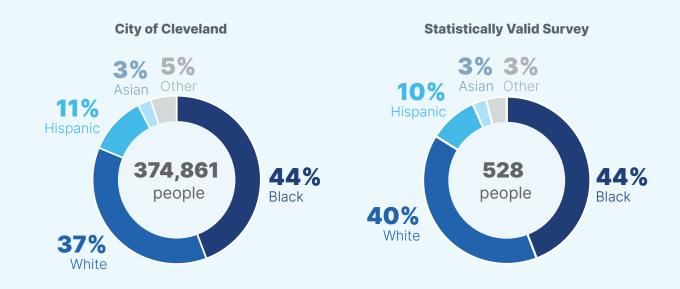
A statistically valid survey was conducted of a random sample of city residents by mail, phone, and internet to understand and measure Clevelanders' needs across the city. The 528 responses received exceeded the goal of 500 responses and ensured that the opinions of a representative cross-section of residents—geographically and across demographic groups—were heard. With this sample size, there is 95% confidence that citywide opinions are within 4.3 percentage points of the values shown.

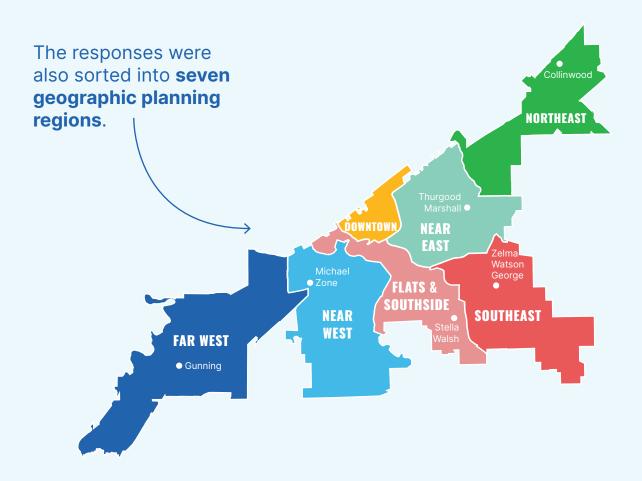
Residents were asked to identify the facilities and programs most important to them. Source: Sylven Lamar Edwards, 2023; Zelma Watson George Open House.



WHO TOOK THE STATISTICALLY VALID SURVEY?

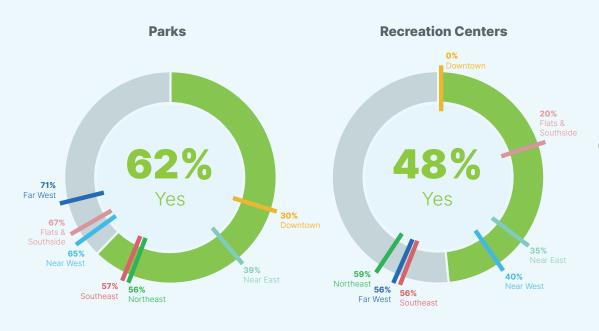
The demographic and geographic makeup of the statistically valid survey's respondents closely match that of the city.





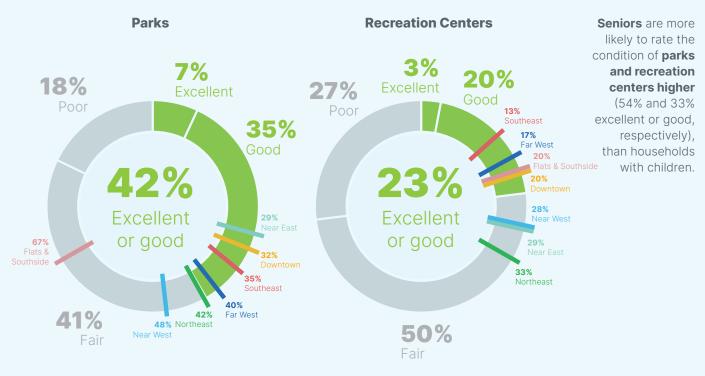
KEY SURVEY FINDINGS

Close to 2/3 of respondents feel that there are enough parks within walking distance of their home, while less than 1/2 feel there are enough recreation centers.



Households with older children (10-18) are more likely to say there are sufficient parks (73%) and recreation centers (57%) within walking distance than other households.

A little over 40% of respondents think parks are in excellent or good condition, less than 25% for recreation centers.



Top three most important . . .

Outdoor Facilities

Paved, multi-use trails Unprogrammed green spaces Swimming pool



Indoor Facilities

track

Swimming pool Walking/jogging track Exercise & fitness equipment

Aquatics were identiified as

> important across outdoor facilities, indoor facilities, and programs.



Flats & **Downtown Northeast Near East** Southeast **Southside Near West Far West** 1. Exercise 1. Swimming pool 1. Swimming 1. Swimming 1. Indoor sports 1. Swimming 1. Swimming pool pool

jogging track 2. Swimming 3. Exercise & fitness 3. Walking/ equipment Makerspaces

2. Lap pool 3. Walking/ jogging track Exercise & fitness

equipment Weight rooms/ gyms

Space for meetings, parties, etc. pool 2. Walking/ jogging track

crafts & games 3. Exercise & fitness

equipment

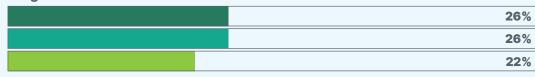
loog 2. Exercise & fitness

equipment 3. Walking/ jogging track

Programs and Activities

Walking/

Seniors (age 50+) Aquatics Arts & crafts classes



Flats & **Downtown Near West Far West Northeast Near East** Southeast **Southside** 1. Recreation 1. Seniors 1. Seniors 1. Mental health 1. Youth & 1. Aquatics 1. Seniors services 2. Public health 2. Aquatics 2. Arts & crafts Aquatics 2. Aquatics 2. Teens classes 3. Fitness/ **3.** Arts & 3. Arts & crafts 3. Mental wellness Seniors 3. Seniors crafts classes programs Youth & family Recreation Fitness/ Special events/ Arts & crafts wellness (drop-in) classes programs Nature Mental health experiences or education

A little over half of respondents visit a park at least once a week, however less than 25% visit a recreation center that often.





Over 56% of households with children visit parks at least once a week, more frequently than households without children.

Recreation Centers



Over 40% of households with children (10-18) visit recreation centers at least once a week, more frequently than other than other households.

Top three barriers to visiting parks and recreation centers more often:

50%

Facilities are not well maintained

40%

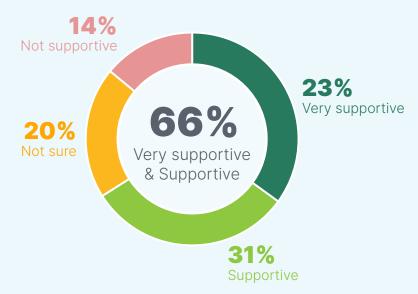
Do not know where to go/what is offered

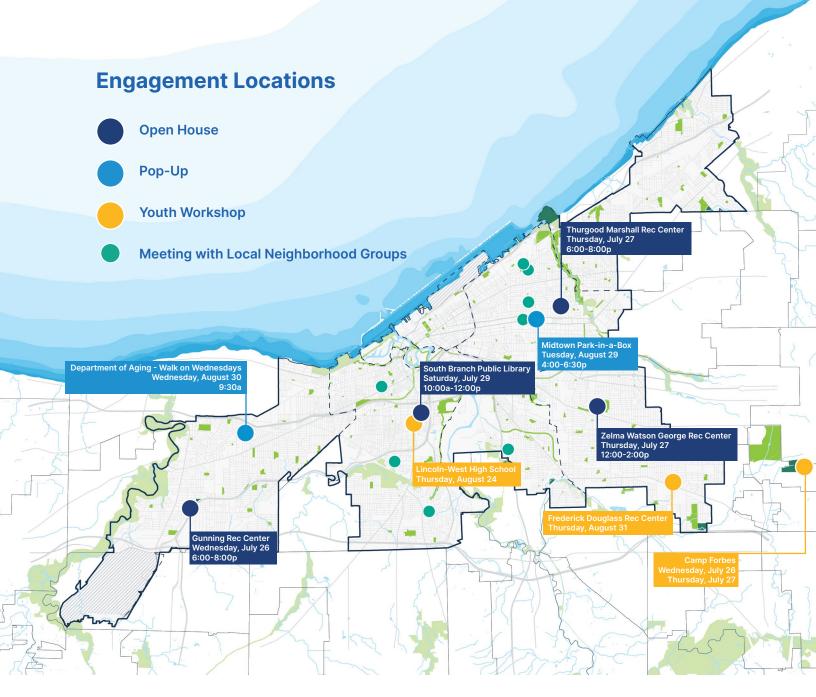
38%

Poor/uncomfortable atmosphere

Households with young children (under 10) do not rate the quality of recreation programs as highly as other households. Only 1/3 rate them excellent or good.

Two thirds of respondents are supportive of an increase in taxes or levies to fund parks & rec facilities.





Community
Engagement Activity
Locations.
Source: OLIN, 2023.

See the following page for images from the open houses and pop-up events.



OPEN HOUSES

In July of 2023, over 150 participants attended four public open houses—at Gunning Park, Zelma Watson George, and Thurgood Marshall Neighborhood Resource and Recreation Centers and at the South Branch of the Cleveland Public Library. The open houses took place in different neighborhoods throughout the city and were scheduled at varying times throughout the day allowing residents to attend the open house that fit best within their schedule.

At the open houses, a series of boards in English and Spanish were set up for participants to explore at their own pace. Informational boards provided maps and statistics about the parks and recreation system and the planning process. At input boards, participants voted for their preferred choices and wrote in their own ideas. City staff and members of the planning team provided clarifications, answered questions, and listened to participants' concerns and ideas—also in both English and Spanish. Youth-tailored activities engaged the city's

To help get the word out about the engagement events, we contacted:

- **22** Community Development Corporations
- 21 Neighborhood Resource & Recreation Centers
- 41 Community Leaders & Concerned Residents
 - **6** Community Centers
- 22 Businesses
 - **7** Libraries

300+ Residential Flyer Drops

- 3 Apartment Buildings/ Complexes
- 10 Residential Streets

18 News & Media Outlets

- Cleveland Observer
- Real Deal Press
- Eastside Daily News
- The Land
- Signal Cleveland
- Call & Post
- Axios Cleveland
- NPR Daily Frequency
- WOVU
- Headlines & Headaches
- Cleveland.com
- WEWS
- WKYC
- WOIO
- FOX 8
- Tremonster
- West Park Times
- Metro Urban News

youngest parks and recreation users. Light meals from local establishments were provided. Outreach in advance of meetings included a press release, posters distributed to neighborhood resource and recreation centers, flyers distributed in neighborhoods around the open houses, emails, and social media announcements.

POP-UPS AT EXISTING COMMUNITY EVENTS

Tables were set up at Mohican Park during a senior walk hosted by the Department of Aging and at a Trust for Public Land event in midtown. These events provided spontaneous opportunities for gathering feedback and to inform the community about the plan.

Top: Division of Recreation Commissioner Sam Gissentaner being interviewed at the Gunning Open House. Source: Sylven Lamar Edwards, 2023.

Bottom: Media outlets like Cleveland 19 News WOIO provided coverage on the engagement events. Source: Cleveland 19 News, 2023





- 1 Youth activities were available at all the open houses. Source: Sylven Lamar Edwards, 2023.
- 2 Youth activities at the Trust for Public Land's Pop-Up in Midtown. Source: City of Cleveland, 2023.
- 3 Pop-Up at the Trust for Public Land's event in Midtown. Source: City of Cleveland, 2023.
- Open house at Zelma Watson George Recreation Center. Source:Sylven Lamar Edwards, 2023.
- Open house at Gunning Recreation Center. Source: Sylven Lamar Edwards, 2023.













Describe Cleveland parks & recreation in three words.



What does Cleveland do well in parks & recreation?

MANY COMMUNITIES HAVE WALKABLE PARKS, WHICH IS GREAT TO HAVE CLOSE TO HOME!

- Open house participant at Gunning

CLEVELAND BELIEVES IN THE IMPORTANCE OF GREEN SPACE AND ACCESS TO IT.

- Online survey participant from Near West Cleveland

THE NUMBER OF BOTH [PARKS & REC CENTERS] IS INCREDIBLE BRAVO!!

- Online survey participant from Northeast Cleveland

I LIKE THAT OLDER
FACILITIES ARE KEPT
UP AND RUNNING, LIKE
HALLORAN PARK, PLACES
THAT GIVE A FLAVOR TO
THE NEIGHBORHOOD THEY
SERVE. I ALSO LIKE THAT A
LOT OF THE BIGGER PARKS
ARF ON BUS LINES.

- Online survey participant from Far West Cleveland

WHEN THE CITY RENOVATES RECREATION CENTERS, THEY DO A REALLY GOOD JOB.

- Neighborhood meeting participant from Hough

STRIVING TO IMPROVE AND MAINTAIN EQUITY THROUGHOUT THE CITY.

- Online survey participant from Near East Cleveland

LOCALLY "PROGRAMMED" ACTIVITIES - ATHLETIC LEAGUES.

- Open house participant at South Branch Library

LOTS OF BASKETBALL AND GRILLS. BASKETBALL COURTS IMPROVES MENTAL HEALTH & STRESS RELIEF.

- Neighborhood meeting participant from St. Clair Superior

THERE PLAYGROUNDS AND POOLS EVERYWHERE. WE ARE ACCESSIBLE BECAUSE WE ARE FREE.

- Online survey participant from Southeast

YOUTH WORKSHOPS

There are approximately 67,000 schoolaged children in Cleveland. To encourage participation from the next generation of park and recreation stewards, teens at Camp Forbes participated in workshops during their summer camp sessions, and students at Lincoln-West High School and at Frederick Douglass Neighborhood Resource and Recreation Center participated in workshops to prototype their ideal park and recreation facilities and identify what could be improved.







- Prototyping an ideal park at Lincoln-West High School. Source: DesignExplorr, 2023.
- (2) Identifying most and least important park and recreation facilities at Camp Forbes. Source: OLIN, 2023.
- Prototyping an ideal park at Camp Forbesl. Source: DesignExplorr, 2023.
- Prototyping an ideal park at Lincoln-West High School.

Source: DesignExplorr, 2023.

Adjacent Page: Youth workshop attendees were asked to identify what they liked about their park and recreation facilities and what they would do to improve them.

Source: DesignExplorr, 2023.



A design challenge is an opportunity to think deeply about solving a problem. Below are questions to think about for our design challenge today.

1 THINK:

What do you like about your park/recreation center?

It has a Pool

What do you dislike about your park/recreation center?

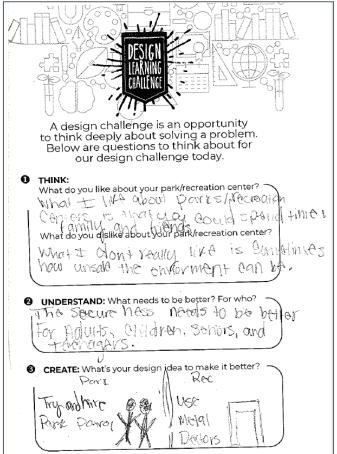
Itis notopen

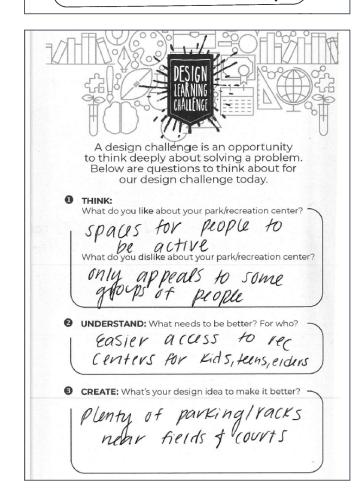
• UNDERSTAND: What needs to be better? For who?

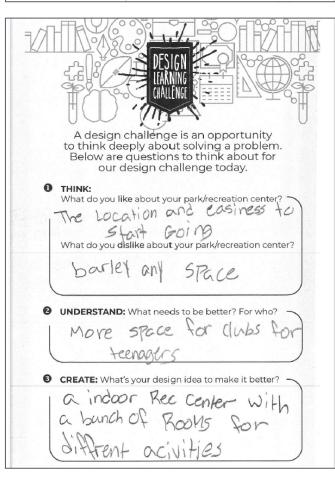
| the Pool

3 CREATE: What's your design idea to make it better?

fix the Pool







DEAR CLEVELAND PARKS & RECREATION,



I would like for you to come into the 21st century and provide the service's we need for a world-class city.

Sincerely,

Hough Resident



You've been there for me ever since I was young, giving me a space to play, make friends, and create new memories with my own children & family. I must say, overtime you haven't changed much but the world around you has and I'm afraid if you're not willing to grow and adapt with the rest of us you'll be a memory of the past

Sincerely,

St. Clair Superior Resident



I really love you and would like for our relationship to expand. Creating a space for indoor swimming, paved trails, roller skating rinks and a facility to exercise would help to enhance and contribute to the growth of our relationship. I'm in it to win it . . . and hope you are too. Let's make it happen . . . soon!

With love, City Resident



I love you so much, you have kept me from so much trouble and I want you to know how much you mean to me. With love, St. Claire Superior Resident



I think you have a ton of potential but you don't always give me what I need or want...I'm looking forward to more organization, more engagement, and more oversight. I hope you get the help you need.

Sincerely,

Buckeye-Woodhill-Shaker Square Resident



How fondly I remember so many activities, days, crafts, skills that were fostered through my rec center growing up. I learned to swim which got me my first job. I tried sports and built endurance and overcame challenges. I was able to sail on a tall ship and learned how critically we need to care for our natural resources. I haven't experienced this in the last few decades. I've tried and I'll keep trying and hoping. These memories shaped me and I hope there are more of these for others.

With love,

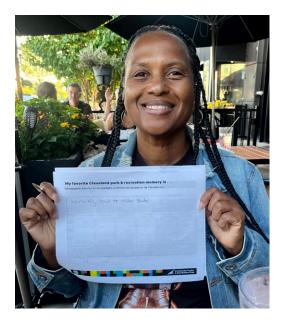
Old Brooklyn Resident

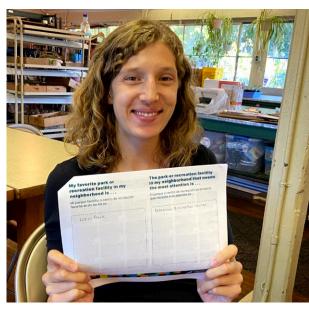


Please keep improving each of your parks to serve the community. As a child I have fond memories walking, playing, and watching rec league baseball games. I learned tennis at Luke Easter. These parks can continue to be spaces where memories are made and skills are learned.

With love,

Buckeye-Woodhill-Shaker Square Resident





Residents were asked to complete worksheets as part of the neighborhood conversation kits. Source: Cleveland Neighbors, Ben Franklin Garden & SE Cleveland

Resource Center, 2023.



MEETINGS WITH LOCAL NEIGHBORHOOD GROUPS & ORGANIZATIONS

Over the month of August 2023, neighborhood conversation kits were distributed to 11 neighborhood groups to host their own discussions about parks and recreation. Each group used the kit to host its own meeting and submitted photo, video, and written documentation of the meeting. Small grants were provided to cover refreshments or other resources for participants. The kits were also made available to all City Council members.

RESIDENTS' LETTERS TO PARKS AND RECREATION REVEALED A LOVE OF THE CITY'S FACILITIES AND A DESIRE TO HAVE THEM KEEP UP WITH THE TIMES.

My favorite Cleveland park & recreation memory is:



MY KIDS PLAYING IN SAM MILLER PARK, WFIIVE NEAR THE PARK SO I CAN WATCH THEM FROM MY PORCH. ALSO, THE PARK WOULD OFTEN HOST THE GLENVILLE **FESTIVAL**



AS A KID, I WENT **THROUGH LUKE EASTER EVERYDAY** TO GO SOMEWHERE. **IPLAYED BASEBALL DURING** THE SUMMER AND TONS OF FOOTBALL. IT WAS A BEAUTIFUL PFRIOD OF MY LIFF. THE PARK IS A TRUE JEWEL.

AS A CHILD, MY **GRANDFATHER** AND I WOULD USE

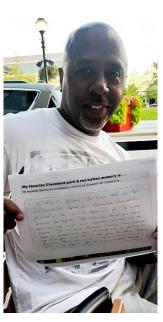
LUKE EASTER AS A MAKESHIFT DRIVING RANGE. IT MADE ME LOOK AT THE LARGE GREEN SPACE THROUGH A DIFFERENT LENS. IT MADE ME REALIZE THERE WAS

SOME UNTAPPED OPPORTUNITY.



SPENDING ALL SUMMER GOING FROM BENJI GARDEN. THEN BENJAMIN FRANKLIN SCHOOL PLAYGROUND TO SFT UP **SWINGS AND PLAY ON EQUIPMENT, THEN** TO LOEW POOL **SWIMMING ON HOT DAYS!**





MY VISITS ALONG THE LAKE ARF BY FAR MY FAVORITE MOMENTS...THE **MORNING QUIET** AND CALM AND FOR THE MOST PART A SHARED **RESPECT OF THE AREA.** COUNTLESS **VISITS: UNIQUE EACH TIME.**





PROJECT WEBSITE

The Cleveland Parks and Recreation Plan website launched in June of 2023. The website changed throughout the planning process, providing information on the plan's background, ways to participate, and related informational resources.

ONLINE SURVEY

An online survey available on the project website was designed to be a digital complement to the open houses, for those who were not able to participate in person and received 555 responses. A short version of the survey gave people a quick opportunity to provide input in 5-10 minutes, and a long version of the survey gave people an opportunity to answer all questions that were asked at the open houses.

CITY AND PARTNER ORGANIZATION INTERVIEWS

Small group interviews provided an opportunity to hear from advocacy organizations, user groups, and city departments about the way they use or interact with parks and recreation in Cleveland and the needs they have for parks and recreation moving forward. These interviews highlighted departmental perspectives, challenges working within existing government structures, and opportunities to leverage Clevelanders' passion for parks. See opposite page for all of the organizations and departments that participated in these interviews.

Opposite: Councilman Slife at the Gunning Open House. Source: Sylven Lamar Edwards, 2023.

The project website has over

920

€ cleparksrecplan.com

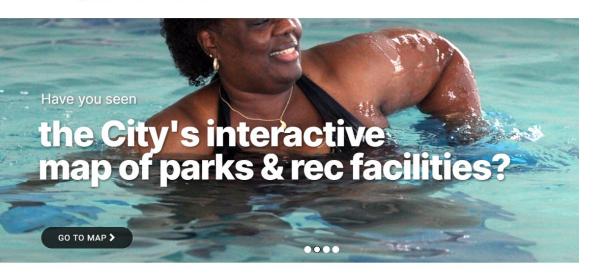
Cleveland Parks & Recreation Plan

The Planning Process

Meet the Team

Resources

The project website serves as a resource for residents throughout the planning process.
Source: OLIN, 2023.



The City of Cleveland is excited to begin work on the city's first ever parks and recreation plan. The plan will create a 15-year roadmap that ensures just and



• Case Western Reserve University

Pickleball Club

Holden Parks Trust

- Department of Public Health
- City Planning Commission
- Mayor's Office of Sustainability
- Council President Griffin and Council Members Bishop, Gray, Howse-Jones, Kazy, Maurer, McCormack, Polensek, Santana, Slife, Spencer, Starr

KEY THEMES AND PRIORITIES

Collectively, all of the events, surveys, and workshops generated thousands of comments and data points. Throughout these community touchpoints, several key themes and priorities emerged which will help form the basis of the plan's recommendations.

MAINTENANCE AND UPDATES

People are concerned that parks and recreation facilities are not being adequately maintained and updated. Half of survey respondents identified this as the top reason for not visiting parks and recreation centers more often, and 38% noted 'poor or uncomfortable atmosphere' as a major barrier. People noted issues around trash collection and mowing, upkeep of existing equipment and facilities, and investments to older and dated facilities. Just over 40% of survey respondents think parks are in excellent or good condition. That number drops to less than 25% for Neighborhood Resource and Recreation Centers.

PROGRAMMING

Clevelanders love and appreciate the City's free programming. The 57% who participated in recreation programs in the previous year rated program quality as excellent or good. There is a desire for more diverse, multigenerational, community-focused programming in parks and recreation facilities. Close to a third of survey respondents said they do not participate because their desired facility/program is not offered.

NATURE AND GREEN SPACE

People expressed a desire for parks that feel more natural and incorporate sustainable elements that move beyond grass. This includes increased tree canopy, wildlife habitats, ecological diversity through native plantings, opportunities to interact with nature, and unprogrammed green space. In the survey, unprogrammed green spaces (36%) and natural areas and wildlife habitats (29%) were both in the top four most important outdoor facilities to respondents.

CONNECTIVITY AND ACCESSIBILITY

Many people emphasized the importance of having a well-connected park and recreation system through a network of biking and walking trails that make traveling to facilities safe for everyone in the neighborhood. This includes access to other city facilities, as well as the waterfront and other regional recreation areas. Paved, multi-use trails were most frequently cited as the most important outdoor facility to them, selected by 41% of respondents.

DESIGN

People voiced the importance of basic amenities like restrooms, seating, shade/ shelter, lighting, water fountains, and directional/informational signage in parks. In addition, people expressed interest in moving beyond the traditional playground and traditional field, with universally accessible playgrounds, natural playgrounds, elements that reflect the unique identity of the community, and multi-use facilities frequently mentioned.

SYSTEM AWARENESS AND COMMUNICATION

Many people said that they are unaware of the full range of services, programs, and amenities offered by the City. Respondents frequently indicated that they do not know where to go for programs or what is offered and noted that an online system for searching and registering for programs was missing. In the survey, 40% of respondents identified this as a major barrier to visiting parks and recreation centers more often.

Open house boards included opportunities for residents to write in their own ideas.

Source: Miracle Walker for



STAFFING AND HOURS

People noted inadequate staffing numbers and a lack of convenient hours at park and recreation facilities. Specifically, people noted uncertainty at Neighborhood Resource and Recreation Centers around when indoor and outdoor pools are open and a desire for senior-specific hours. Nearly half of survey respondents said they do not participate in programs because of the times the programs are offered, and close to a third of respondents said they do not visit parks and recreation centers more often because facility operating hours are not convenient.

SAFETY

People expressed concern around safety, both in park and recreation facilities and getting to those facilities. They cited a general lack of visible patrolling, lighting, and other preventative security as barriers to usage. Over a third (37%) of survey respondents said they did not visit parks and recreation centers more often due to a lack of visible patrolling presence.

COMMUNITY AND PARTNERSHIPS

Community and other organizations expressed interest in developing collaborative partnerships with the City. There is energy to establish "Friends of" groups and to leverage community volunteerism, but navigating the city's organizational structure and processes is currently difficult.

WHAT CLEVELANDERS SAID . . .

Maintenance and updates

Programming

Nature and green space

Connectivity and accessibility

System awareness and communication

Staffing and hours

Community and partnerships

Design

Safety

Think beyond old fashioned parks with only concrete and metal. Places for play and rest for everyone.

 Online survey participant from Downtown

Have consistent and thorough programming for ALL ages at times working families can make it.

- Online survey participant from Near West Cleveland

It's pretty hard to figure out what's available when, and what's open. Posting updated schedules online . . . would be awesome.

- Online survey participant from Far West Cleveland

Extended hours of all rec centers.

 Online survey participant from Far West Cleveland

Need to do a better job advertising what is offered at parks.

– Neighborhood meeting participant from Hough

Connectivity among different spaces across the city.

 Online survey participant from Near West Cleveland

Community upkeep of small parks.

 Open house participant at South Branch Library Transit and trail connecting pub assets.

Open house participan
 Zelma Watson George

More trees, nand pollinator

Online survey partic
 Near West Cleveland

Too many parks are un-program severely underuresult.

Online survey particDowntown

There are so many parks they can't all be maintained well and some are deeply neglected.

– Neighborhood meeting participant from citywide organization

Enhancing safety measures, such as increased lighting, security patrols, and surveillance.

– Neighborhood meeting participant from Buckeye-Woodhill-Shaker Square s lic

at

ative plants habitats

cipant from

in Cleveland med, and are itilized as a

ipant from

Better bathrooms and more seating.

 Neighborhood meeting participant from Ohio City

Lean into Cleveland's identity as the forest city - planting more trees is a simple way to add more beauty, privacy, and better for the environment.

- Online survey participant from Near West Cleveland

Safer routes from my home to a park.

 Online survey participant from Southeast Cleveland

Playspace for people of all ages and abilities - moving beyond the old fashioned playground.

- Online survey participant from Downtown

Renovations to parks have been really well received.

 Neighborhood meeting participant from Slavic Village

Encourage & create clear process for "friends of" and volunteer park maintenance.

 Online survey participant from Near East Cleveland

Regular maintenance of facilities, landscaping, and infrastructure is crucial to ensure that the amenities remain attractive, safe, and accessible to the public.

 Neighborhood meeting participant from Buckeye-Woodhill-Shaker Square

Volunteer programs!

 Online survey participant from Near East Cleveland Innovative playgrounds including those that use natural elements.

 Online survey participant from Near East Cleveland More staff, my kids couldn't even do tee ball and baseball this summer because the rec had no staff.

Online survey participant from Southeast Cleveland





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